

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 SS-15 NSC-10 ACDA-19 OIC-04 CIAE-00

PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01

USIA-15 TRSE-00 MBFR-03 SAJ-01 IO-13 RSR-01 /142 W

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C O N F I D E N T I A L USNATO 3692

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: CSCS: PRINCIPLES GUIDING RELATIONS AMONG STATES

REF: A) STATE 146620; B) STATE 146662

SUMMARY: AT SENIOR POLADS MEETING AUGUST 1, THERE WAS GENERAL AGREEMENT THAT FRENCH DRAFT DECLARATION ON PRINCIPLES (TEXT USNATO 3215) SHOULD BE USED AS BASIS FOR FURTHER ALLIED WORK IN THIS AREA. OTHER MEMBERS OF EC-9 SUPPORTED GENERAL OUTLINE OF FRENCH TEXT BUT MOST HAD PROPOSALS FOR SPECIFIC CHANGES IN TEXT WHICH FRENCH REP WILL REFER TO PARIS. DISCUSSION WILL CONTINUE DURING WEEK OF AUGUST 6. END SUMMARY.

1. FRENCH REP OPENED DISCUSSION WITH BRIEF INTRODUCTION OF TEXT, WHICH HE CHARACTERIZED AS NATIONAL PAPER. HE NOTED THAT CERTAIN CHANGES HAD ALREADY BEEN MADE ON BASIS DISCUSSION IN EC 9 CONTEXT AND SAID THAT PARIS WAS PREPARED TO CONSIDER ANY ADDITIONAL CHANGES DESIRED BY ALLIES. HE ADDED, HOWEVER, THAT PARIS WAS QUITE ATTACHED TO BASIC FORMAT OF TEXT AND WOULD NOT BE ENTHUSIASTIC ABOUT CHANGES WHICH RELATED TO OVERALL PRESENTATION. AS REGARDS NATURE OF DECLARATION TO BE ADOPTED BY CSCE, FRENCH REP CONFIRMED THAT PARIS DID NOT RPT NOT SEE ITS TEXT AS POSSIBLE TREATY BUT ADDED THAT FRENCH HOPED EVENTUALLY DECLARATION WOULD GO AS FAR AS POSSIBLE TOWARD CONFIDENTIAL

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FIRM POLITICAL ENGAGEMENT AND THAT DECLARATION COULD BE SIGNED AT CONCLUSION OF CSCE. TURNING TO TACTICS, FRENCH REP SAID PARIS HAD NO FIRM IDEAS AS TO WHETHER DECLARATION SHOULD BE TABLED AT OUTSET OF SECOND STAGE OR WHETHER SEPARATE

EXPLANATORY PAPERS SHOULD BE USED INSTEAD.

2. ALL OTHER MEMBERS OF EC-9 WELCOMED FRENCH TEXT AND SAID THEY WERE PREPARED TO USE IT AS BASIS FOR FURTHER WORK. MOST ADDED, HOWEVER, THAT THEIR AUTHORITIES HAD CHANGES WHICH THEY INTENDED PROPOSE IN TEXT. CANADIAN, TURKISH, GREEK AND NORWEGIAN REPS ALSO AGREED TO WORK ON BASIS OF FRENCH TEXT. PER PARA 2 REF A, U.S. REP SAID WE WERE PREPARED TO JOIN CONSENSUS IN FAVOR OF USING FRENCH TEXT AS BASIS FOR DISCUSSION IN FURTHER ALLIED WORK BUT ADDED THAT EXISTING NATO TEXT SHOULD NOT BE DISCARDED BUT HELD IN RESERVE.

3. COMMITTEE THEN WENT THROUGH FRENCH TEXT PARAGRAPH BY PARAGRAPH WITH DELEGATIONS PROPOSING CHANGES WHICH GENERALLY REFLECTED KNOWN POSITIONS, I.E. GERMANS, CANADIANS AND TURKS PREFERRED USE NATO FORMULATION ON SELF-DETERMINATION; TURKS PREFERRED STRONGER STATEMENT ON FULFILLMENT OF OBLIGATIONS OF INTERNATIONAL LAW; AND MOST DELEGATIONS WISHED ELIMINATE DISTINCTION BETWEEN EUROPE AND NORTH AMERICA WHICH OCCURS IN PARAGRAPH 2 OF PREAMBLE. NUMEROUS OTHER CHANGES WERE PROPOSED, SOME ON POINTS OF SUBSTANCE, OTHERS ON POINTS OF DRAFTIN, AND FRENCH REP UNDERTOOK TO REFER ALL OF THEM TO PARIS.

4. U.S. REP DREW ON GUIDANCE REFTELS TO EXTENT IT RELATED TO FRENCH TEXT. HOWEVER, WE DID NOT USE PARA 1C RELATING TO SOVEREIGNTY AND FOUR-POWER RIGHTS IN VIEW OF FACT THAT BRITISH, AND OBVIOUSLY FRENCH AS WELL, HAVE NO PROBLEM WITH FORMULATION IN FRENCH PAPER AND WE DO NOT RPT NOT WISH DISCUSS SUBJECT WITH FRG IN 15-NATION CONTEXT. SUGGEST THAT IF DEPARTMENT FEELS STRONGLY ON THIS POINT WE EITHER RAISE MATTER IN BONN GROUP OR TAKE IT UP BILATERALLY WITH FRENCH AND BRITISH.

5. DISCUSSION OF FRENCH PAPER WILL CONTINUE IN SPC DURING WEEK OF AUGUST 6, AT WHICH TIME WE WOULD WELCOME ANY FURTHER COMMENTS DEPT. MAY HAVE, AND REVISED DRAFT WILL BE ISSUED AT APPROPRIATE POINT IN WORK REFLECTING PROPOSED CHANGES. WE CONFIDENTIAL

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BELIEVE THAT WORK IS OFF TO GOOD START, THAT FRENCH ARE LIKELY TO BE FAIRLY REASONABLE ABOUT CHANGES WHICH DO NOT STRIKE AT BASIC PRESENTATIONAL STRUCTURE OF PAPER, AND THAT AGREEMENT ON TEXT, WITH POSSIBLE EXCEPTION OF HARD POINTS SUCH AS SELF-DETERMINATION AND FULFILLMENT OF OBLIGATIONS UNDER INTERNATIONAL LAW, WILL BE REACHED IN ADVANCE OF OPENING OF SECOND STAGE. QUESTION OF TACTICS TO BE ADOPTED AT OPENING OF SECOND STAGE REMAINS OPEN AND WE HAVE IMPRESSION THAT MOST DELEGATIONS, PERHAPS INCLUDING FRENCH, WILL BE PREPARED TO HOLD OFF ON TABLING OF DECLARATION UNTIL DELEGATIONS IN GENEVA HAVE BETTER FEEL FOR CONDITIONS. IN ANY EVENT, PARALLEL WORK WILL PROCEED ON DEVELOPMENT OF EXPLORATORY PAPERS, OF WHICH SIX ARE NOW IN VARIOUS STAGES OF PREPARATION.

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